

Worksheet
Documentation of Land Use Plan Conformance and NEPA Adequacy (DNA)

U.S. Department of the Interior Bureau of Land Management

A. BLM Office: Phoenix Field Office **Lease/Serial/Case File No.** AZA-32611
NEPA No. AZ-210-2005-0031

Proposed Action Title/Type: Special Recreation Permit (SRP), Arizona Classic Bronco Stampede

Applicant: Arizona Classic Bronco Club

Location of Proposed Action: Bradshaw Mountain foothills area: T9N, R2E, Sections 30 and 31; T8N, R1E, Sections 10, 13-15 and 24; T8N, R2E, Sections 6, 7, 17, 18, 20, 21, 27, 28 and 34; and T7N, R2E, Sections 4, 5, 8, 9 and 17. Proposed staging areas are located in T7N, R2E, Section 5.

All state trust, county park and private land are not authorized under this permit since they are under agency or private landowner jurisdiction. These lands are not included in the above legal description.

Describe the Proposed Action: Authorize an SRP for the applicant to host a commercial, non-competitive 4X4 drive fun run on existing trails and roads north of the Lake Pleasant Regional Park on county, state trust and public land. The event will take place on March 18-20, 2005. Participants will stage and camp approximately 1/2 mile east of the Lake Pleasant Regional Park boundary, north of Table Mesa Road, located NW1/4NE1/4 Section 5, T. 7 N., R. 2 E. (see map). Participants will be able to access the area from I-17 via Table Mesa Road.

The event is expected to draw 100 to 120 participants. Designated trail guides will lead 15 vehicles @4 trips a day from the staging area to the designated routes (see map). The guided routes will be restricted to registered club members and participants. The 4X4 drive trail routes will comprise 75% of the activities and the rock crawl sites will involve 25%. Approximately half the participants will camp on public land. The remaining participants will use local facilities. Camping will be authorized only within the staging/camping area. Port-a-johns and trash dumpsters will be placed throughout the camping area commensurate with the number of participants and staff. Following the event, club members will maintain or rehabilitate the camping area and/or trails impacted by the event to good condition and haul all debris from the site.

Safety measures will be implemented at the event. Personnel with medical background will be available during the event. The event coordinator will conduct the pre-route meetings and brief the participants concerning the routes, regulations and safety procedures.

SPECIAL STIPULATIONS

Arizona Classic Bronco

Special Recreation Permit #AZA-32611

1. The conditions and stipulations listed on the back of the Special Recreation Application and Permit, Form 8370-1 (January 2002), and the "Arizona and Phoenix Field Office BLM Stipulations for Commercial OHV Event SRPs" are incorporated herein.
2. Sensitive and/or fragile areas, such as the middle section of Cottonwood Gulch, will be identified by the BLM at least one week prior to the event. These areas are to be clearly marked by the permittee with flagging, fencing, cones to ensure vehicles stay out of these areas. Temporary signs will be placed at these areas by the permittee to inform participants why the areas are sensitive or fragile and need to be protected.
3. The authorized ingress and egress points located on steep side slopes, such as those used for Die Hard and Collateral Damage, will be marked with flagging, fencing or cones to ensure new bypasses aren't created or old bypasses are reopened for use. Within the next year, the BLM and the permittee will work together to determine how best to manage these points and rehab those that have excessive erosion or washout areas.
4. The perimeter boundary of the main base camp will be flagged by the BLM to protect the undisturbed desert areas. All use relating to this event is to remain within the established boundary. Temporary signs will be put up by the permittee to inform participants why the boundary is necessary.
5. No motorized use is allowed in riparian areas unless specifically authorized including the middle segment of Cottonwood Gulch between the Lower and Upper Terminator routes. Dispersed casual use OHV activities within the Agua Fria River segment between Gillette and Lake Pleasant Regional Park is also not authorized. Crossing riparian areas, including the Agua Fria River, on existing routes is allowed. However, crossing the Agua Fria River will be the responsibility of the club during high water flows.
6. No vegetation trimming or cutting is permitted at the staging area or on the routes without prior authorization from the BLM.
7. Individual campfires are not authorized at the main base camp. A large group campfire is authorized at this camp. Individual campfires are authorized at the smaller family campsite. All campfires are to be appropriately distinguished and dismantled prior to vacating the site.
8. Vehicles are to remain single file on all permitted routes. The creation of by-passes is prohibited.
9. Educational materials on the desert tortoise and archaeological site protection will be provided to participants by the permittee.
10. Only one vehicle at a time is allowed to traverse the hard or extreme obstacles. Additional vehicles may be allowed if needed to assist other vehicles in trouble due to break downs or getting stuck.
11. Boulders or large rocks are not to be moved and/or stacked if it requires using hand tools or mechanical means. Rocks may be temporarily stacked by hand to get through a tough spot but are to be removed and scattered before the vehicles on that trip leave the area.
12. The permittee will ensure all stacked boulders and rocks are dismantled and scattered at the end of

the event.

13. The permittee will sweep the routes after the event and pick up all items left behind on the routes such as vehicle parts, tires, trash, etc.

14. The permittee is responsible for, and assumes liability for, any discharge of motor vehicle fluids (defined as but not limited to, the spilling, leaking, pumping, pouring, emitting, emptying, or dumping of gasoline, motor oil, transmission fluids and anti-freeze). Discharges will be cleaned up, removed and disposed of in accordance with applicable local, state and federal laws. Small discharges that can be wiped or dug up by hand, may be cleaned up and disposed of as regular waste. Discharges in larger quantities must be tested and if it exceeds soil remediation levels, it must be treated and disposed of in accordance with ADEQ regulations. The permittee will notify the BLM of all motor vehicle fluid discharges greater than one quart within 48 hours of occurrence.

15. Participants shall be advised that every effort must be made to avoid the discharge of fluids during four-wheeling activities, fueling, and while making vehicle repairs. All participants are strongly encouraged to carry hydrocarbon absorbent (such as Peat Sorb or Pig Pads) that can absorb a minimum of one quart of fluid. A cleaning product such as Micro Blaze or Simple Green should also be carried to remove fluid discharges on the boulders. When conducting vehicle repairs or re-fueling in the staging area or on the routes, some type of ground cover (such as absorbent pads or tarps) shall be used whenever possible.

16. On all trips, trip leaders or the tail gunners are to carry hydrocarbon absorbent products (such as Peat Sorb or Pig Pads) that can absorb at least three quarts of fluid. Leaders shall also carry a cleaning product such as Micro Blaze or Simple Green to remove fluid discharges on the boulders. Absorbent pads, a small tarp, or other type of ground cover must be readily available for when vehicle repairs or re-fueling is needed on the route.

17. Extreme routes rated 4.0 or higher, are not authorized for use by any event participant except during the guided trips scheduled on the Jamboree 2004 Run Schedule (see Appendix B in AZ-020-04-0115).

18. This permit does not authorize use within the Lake Pleasant Regional Park. OHV use within the park will require the payment of the applicable park entrance fee.

B. Land Use Plan (LUP) Conformance

LUP Name* Phoenix Resource Management Plan and Environmental Impact Statement

Date Approved September 29, 1989

The proposed action is in conformance with the LUP, even though it is not specifically provided for, because it is clearly consistent with the following LUP decisions (objectives, terms, and conditions) and, if applicable, plan decisions.

The proposed action is not specifically provided for in the LUP. However, the Phoenix Resource Management Plan, on page 14 in Chapter 2, under General Management Guidance for Land Use Authorizations states that "Land use authorizations (rights-of-way, leases, permits, easements) would continue to be issued on a case-by-case basis and in accordance with the recommendations in this Proposed RMP/FEIS".

C. Identify applicable NEPA documents and other related documents that cover the proposed action.

The proposed action is covered in the following EAs: “*Environmental Assessment for the Arizona Association of Four-Wheel Drive Clubs 2004 4X4 Jamboree*”, EA No. AZ-020-04-0115, dated 9/16/2004, and the “*Special Recreation Permits for Commercial Recreation Activities on Public Lands in Arizona*” EA No. AZ-931-093-001 dated 8/93.

D. NEPA Adequacy Criteria

1. Is the current proposed action substantially the same action (or is a part of that action) as previously analyzed? Is the current proposed action located at a site specifically analyzed in an existing document?

The current proposed action is the same as previously analyzed in the **Arizona State Association of Four Wheel Drive Clubs Special Recreation Permit Jamboree 2004**, EA No. AZ-020-04-0115. The routes are on existing roads, trails and washes which are in the same general area and in similar topography as those previously analyzed in the determination of NEPA Adequacy. In addition, on page 2 of the programmatic EA written for commercial SRPs in Arizona, it describes the issuance of “commercial SRPs who propose activities that comply with the standard stipulations” as having been identified above for the current proposed action.

2. Is the range of alternatives analyzed in the existing NEPA document(s) appropriate with respect to the current proposed action, given current environmental concerns, interests, and resource values?

The range of alternatives analyzed in the existing NEPA document is appropriate with respect to the current proposed action. Several alternative staging/camping areas and routes were eliminated, because the areas did not meet the Bureau’s or the Arizona Classic Bronco Club’s criteria. No new alternatives or concerns have been presented by the public, other agencies or resource specialists.

3. Is the existing analysis adequate and are the conclusions adequate in light of any new information or circumstances? Can you reasonably conclude that all new information and all new circumstances are insignificant with regard to analysis of the proposed action?

Yes, no new information or circumstances have appeared. However, under the listings of “Critical Elements of the Human Environment” both ground and surface water quality must be addressed in each NEPA analysis. The proposed action would have no impacts on this element.

In addition, Standards for Rangeland Health were incorporated into all state LUPs through a state-wide amendment in May 1997. Therefore, the proposed action was reviewed to determine whether it is in conformance with the approved standards. Since all routes for the proposed action occur on existing, open roads, trails and sites, it has been determined that the proposed use will not adversely affect the watershed functional condition or the desired plant community for the affected area. The riparian functional condition will not be affected by the proposed use.

And finally, as directed in the BLM PFO IM No. AZ020-02-001, BLM Washington Office IM No. 2002-053, and as put forth in Executive Order 13212 which provides that “all decisions made by the BLM must take into consideration adverse impacts on the President’s National Energy Policy”, appropriate rationale

is to be included in all supporting environmental documentation. It has been determined by resource specialists that the proposed action will not have a direct or indirect impact on energy development, production, supply and/or distribution since the proposed action does not occur in an area with any existing utility corridors, there are no known planned or proposed energy developments, and no applications for such use has been received by the PFO.

4. Do the methodology and analytical approach used in the existing NEPA document(s) continue to be appropriate for the current proposed action?

The process used in the existing EAs is the agency standard for this type of action. The environmental impacts of the proposed action were analyzed during the development of the EAs.

5. Are the direct and indirect impacts of the current proposed action substantially unchanged from those identified in the existing NEPA document(s)? Does the existing NEPA document analyze site-specific impacts related to the current proposed action?

The direct and indirect impacts are the same as those identified and analyzed in the **Arizona State Association of Four Wheel Drive Clubs Special Recreation Permit Jamboree 2004'**, EA No. **AZ-020-2004-0115**. No new information or circumstances would affect the predicted environmental impacts as stated in the document. Any potential site-specific impacts are mitigated in the permit stipulations.

6. Can you conclude without additional analysis or information that the cumulative impacts that would result from implementation of the current proposed action are substantially unchanged from those analyzed in the existing NEPA document(s)?

Yes, the cumulative impacts resulting from the proposed action activities on public land are substantially unchanged from those analyzed in the existing EAs. Visitation and other uses in the area have not increased significantly to change or negatively affect the cumulative impacts analysis. The activities are limited to existing, open roads, trails and sites which are open to the general public.

7. Are the public involvement and interagency review associated with existing NEPA document(s) adequate for the current proposed action?

The interagency review and public involvement associated with the existing EAs are adequate for the current proposed action. Informal consultation with individuals and agencies was completed through the resource specialists.

E. Interdisciplinary Analysis: Identify those team members conducting or participating in the NEPA analysis and preparation of this worksheet.

<u>Name</u>	<u>Title</u>
Jim Andersen	Team Lead, Lands
Connie Stone	Archaeologist
Lee Higgins	Team Lead, Range
Tim Hughes	Team Lead, Wildlife
Jeff Garrett	Team Lead, Minerals
Rich Hanson	Team Lead, Recreation and Wilderness

Based on the review documented above, I conclude that this proposal conforms to the applicable land use plan and that the NEPA documentation fully covers the proposed action and constitutes BLM's compliance with the requirements of NEPA

/S/ Kathryn E. Pedrick
Signature of the Responsible Official

3/11/05
Date

DECISION RECORD

NEPA No. AZ-210-2005-0031

Serial No. AZA-32611

Decision:

It is my decision to approve the Special Recreation Permit for the Arizona Classic Bronco Club to be held on March 18-20, 2005. The permit will authorize the applicant to conduct a commercial, non-competitive event on the selected roads, trails and washes as described in the proposed action. The following routes administered for use in conjunction with this event: Upper and Lower Terminator, Predator, Annihilator, Anaconda, Collateral Damage, Tip Top, Black Canyon, Die Hard and the Ridge Loop. This authorization will include associated camping, on the approved staging area as described in the proposed action for the NEPA document.

Rational for Decision:

The proposed action is in conformance with the “*Phoenix Resource Area Resource Management Plan/Environmental Impact Statement*”, dated September 1989, the “*Arizona State Association of Four Wheel Drive Clubs Special Recreation Permit Jamboree 2004*”, EA No. AZ-020-2004-0115, dated 9/16/2004, and the “*Special Recreation Permit for Commercial Recreation Activities on Public Lands in Arizona*” Environmental Assessment, dated August 1993. This action will not have a direct or indirect adverse impact on energy development, production, supply and/or distribution. Stipulations addressed in the EA should ensure protection of the sensitive resources in the proposed areas. Compliance monitoring will be conducted to ensure these measures are followed and no significant impacts are occurring.

/S/ Kathryn E. Pedrick
for Teresa A. Raml, Field Manager

3/11/05
Date

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